



# ANNUAL REPORT 2018

**10/1/2018**

**Nevada Coalition to Prevent the Commercial  
Sexual Exploitation of Children**

**In accordance with Executive Order 2016-14,**

**a report presented to:**

**Governor Brian Sandoval**

**Chief Justice Michael L. Douglas**

**Attorney General Adam Paul Laxalt**

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### Acknowledgements

The Coalition would like to recognize the contributions of our technical and administrative support team who coordinated Coalition activities and prepared this report.

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## MESSAGE FROM THE CHAIR AND CO-CHAIR

The end of 2018 brings the culmination of more than two years of effort by a broad cross-section of individuals representing child welfare, juvenile justice, the Courts, service providers, advocates and other entities that work to end the commercial sexual exploitation of children (CSEC). The development of a statewide strategic plan addressing CSEC will be the result, providing resources and guidance to any individual or entity that seeks to engage in the important work of reducing the harm being done to children in Nevada.

This second year of the Coalition was spent incorporating the efforts of the subcommittees into a statewide CSEC Model Coordinated Response Protocol and a CSEC Prevention Resource Guide. The Model Protocol incorporates promising practices for implementing a coordinated response to identifying and serving CSEC. The Prevention Guide provides a public health approach to combating child sex trafficking in Nevada. It provides proactive strategies to increase CSEC awareness with the general community and at-risk populations, as well as strategies to reduce demand. These resources are a part of the CSEC Strategic Plan, which will be completed by the end of this year.

We continue to be indebted to members of the Coalition, the Coalition's subcommittee co-chairs and members, and staff for the time and expertise given to this effort. Their contributions have moved the work of the Coalition forward.

With hope and commitment to a better future for victims and survivors,

Nancy M. Saitta, Chair *Justice (Retired), Nevada Supreme Court*

Ross Armstrong, Co-Chair, *Administrator, Nevada Division of Child & Family Services*

# Annual Report 2018

## NEVADA COALITION TO PREVENT THE COMMERCIAL SEXUAL EXPLOITATION OF CHILDREN

### EXECUTIVE SUMMARY

On May 31, 2016, Governor Brian Sandoval signed Executive Order 2016-14 creating the Nevada Coalition to Prevent the Commercial Sexual Exploitation of Children (Coalition) in response to a growing awareness of the need to identify and serve these child victims. Nevada was ranked 10<sup>th</sup> in the nation in 2017 for the number of human trafficking cases reported to the National Human Trafficking Hotline, and a formula-based estimate suggests there could be as many as 5,687 victims of child sex trafficking in Nevada.

The Executive Order directs the Coalition to mobilize resources to provide a coordinated response to stopping commercial sexual exploitation of children, aiding its victims, and bringing perpetrators of this crime to justice; and support the implementation of Public Law (PL) 113-183, the Preventing Sex Trafficking and Strengthening Families Act of 2014. It requires the development of a statewide strategic plan and annual reports outlining the Coalition's progress.

The Coalition has met quarterly since October 2016. In its first year, the Coalition approved bylaws, a mission and guiding principles, and established charters and an Executive Committee to facilitate the work of its subcommittees. The six subcommittees are Prevention; Engagement, Identification and Assessment; Care Coordination; Training; Legal; and Data Collection, Analysis and Sharing.

In this reporting period, the Coalition and its subcommittees continued efforts to complete their work plans to meet the following four actions.

1. Build the capacity of the Coalition to effectively address the needs of commercially sexually exploited child victims/survivors statewide and across multiple systems.
2. Improve capacity to identify commercially sexually exploited child victims/survivors and improve safety and services for them and their families by developing a model coordinated response protocol that is grounded in best practice and can be adapted to regional needs.
3. Develop a comprehensive statewide strategic plan that addresses the provision of coordinated services for commercially sexually exploited child victims/survivors, and includes recommendations on how to address the Sex Trafficking Provisions of PL 113-183.
4. Develop an annual report of the Coalition's work by October 1 of each year.

The Coalition will complete the CSEC Strategic Plan by December 2018. The Plan will include a CSEC Model Coordinated Response Protocol and a CSEC Prevention Resource Guide.

## INTRODUCTION

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*In 2017, Nevada was ranked 10<sup>th</sup> in the nation for the number of human trafficking cases reported to the National Human Trafficking Hotline.*

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Nevada is a major destination for those who seek to sexually exploit children. It is one of the states most affected by human trafficking with reports of hundreds of calls to the national hotline annually. In 2017, Nevada ranked 10<sup>th</sup> in the nation for the number of human trafficking cases reported to the National Human Trafficking Hotline, up from 18<sup>th</sup> in 2012.<sup>1</sup> At least 92% of the 199 cases involved sex trafficking, and 23% of the 199 involved minors.<sup>2</sup> The Federal Bureau of Investigation's (FBI)<sup>3</sup> Innocence Lost Initiative identified Las Vegas as one of thirteen High Intensity Child Prostitution Areas.<sup>4</sup> Another study examining Nevada's online commercial sex market found that Nevada is among the top ten states for youth who are prostituted.<sup>5</sup>

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*There could be as many as 5,687 victims of child sex trafficking in Nevada, based on a formula to estimate prevalence rates.*

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A formula to estimate prevalence rates for human trafficking developed by the Institute on Domestic Violence & Sexual Assault, School of Social Work, University of Texas at Austin suggests the number of child sex trafficking victims in Nevada could be as high as 5,687.<sup>6</sup>

To address this unmet need, on May 31, 2016, Governor Brian Sandoval signed Executive Order 2016-14 (Executive Order), establishing the Nevada Coalition to Prevent the Commercial Sexual Exploitation of Children.<sup>7</sup> Through the Executive Order, Governor Sandoval recognized that:

- Human trafficking is a form of modern-day slavery that occurs in every state, including the State of Nevada;
- Nevada is one of the states most affected by human trafficking with reports of hundreds of calls to the national hotline annually;

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<sup>1</sup> National Human Trafficking Resource Center. (2017). Hotline Statistics. Retrieved from: <https://traffickingresourcecenter.org/states>

<sup>2</sup> National Human Trafficking Resource Center. (2017). Nevada. Retrieved from: <https://humantraffickinghotline.org/state/nevada>

<sup>3</sup> See Appendix A for a list of acronyms.

<sup>4</sup> Office of the Inspector General. (January 2009). The Federal Bureau of Investigation's Efforts to Combat Crimes Against Children – Audit Report 09-08, Chapter 4: Non-Cyber Sexual Exploitation of Children. Retrieved from: <https://oig.justice.gov/reports/FBI/a0908/chapter4.htm#122>

<sup>5</sup> The Human Trafficking Initiative, Creighton University. (2018). Nevada's Online Commercial Sex Market. Retrieved from: <https://awakenreno.org/be-informed/nvcommercialsextrade>

<sup>6</sup> Center for Crime and Justice Policy. (2017). CSEC Fast Facts. Retrieved from: <http://alexiskennedy.org/wp-content/uploads/2014/06/2016-CSEC-Fast-Facts-Final.pdf>

<sup>7</sup> State of Nevada, Governor Brian Sandoval. (2016). EO# 2016-14 Order Establishing the Nevada Coalition to Prevent the Commercial Sexual Exploitation of Children. Retrieved from: <http://gov.nv.gov/News-and-Media/Executive-Orders/2016ADA/2016-14-Order-Establishing-the-Nevada-Coalition-to-Prevent-the-Commercial-Sexual-Exploitation-of-Children/>

- Nevada is a major destination for those who seek to sexually exploit children;
- Mobilizing all available resources in Nevada to stop all human trafficking, aid its victims, and bring the perpetrators of this crime to justice is vital to the interest of State, county, local, tribal and federal agencies, as well as children's advocates, juvenile justice partners, residents and visitors to Nevada;
- Public Law (PL) 113-183 (Sections 101-105),<sup>8</sup> enacted by the United States Congress, amends the federal foster care system to require state child welfare agencies, in collaboration with law enforcement, juvenile justice systems, health care providers, education agencies, and organizations with experience in dealing with at-risk children to develop and implement procedures for identifying, documenting in agency records, and determining appropriate services for commercially sexually exploited children (CSEC), both those who are victims or at risk of victimization;
- He, as the Governor of the State of Nevada, along with the Nevada Supreme Court, and the Office of the Nevada Attorney General recognize the immediate need to address this crime and help the victims, especially those who are children.
- There exists a need for improved coordinated responses to human trafficking throughout our state.

Upon establishing the Nevada Coalition to Prevent the Commercial Sexual Exploitation of Children (Coalition), Governor Sandoval directed the Coalition to prepare a comprehensive statewide strategic plan and recommendations on how to address the sex trafficking provisions of PL 113-183, including, but not limited to, the following:

- Aligning efforts by promoting strategic and coordinated services for victims at the State, county, local and tribal levels.
- Improving understanding by expanding and coordinating child sex trafficking-related research, data, and evaluations to support evidence-based victim services.
- Expanding access to services by providing outreach, training, and technical assistance to increase victim identification and expand the availability of services.
- Improving outcomes by promoting effective, culturally-appropriate, trauma-informed services that improve the short- and long-term health, safety, and well-being of child victims.
- Developing public awareness campaigns to better inform communities across Nevada about the commercial sexual exploitation of children.

The Executive Order also requires the Coalition to submit an annual report of its activities on or before October 1 each year to the Governor, the Chief Justice of the Nevada Supreme Court, and the Nevada Attorney General. This is the second annual report submitted to meet this obligation.

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<sup>8</sup> U.S. Government Printing Office. (9/29/2014). Public Law 113-183, 113<sup>th</sup> Congress. Retrieved from: <https://www.congress.gov/113/plaws/publ183/PLAW-113publ183.pdf>

## THE NEVADA CSEC COALITION

### Coalition Members

The Governor appointed Supreme Court Justice Nancy Saitta (Retired) as Chair of the Coalition. Per the Executive Order, the Co-Chair is the Administrator of the Nevada Division of Child and Family Services (DCFS). During this reporting period, Kelly Wooldridge, MSW, LCSW served as Co-Chair until April 2018 and Ross Armstrong, JD served as Co-Chair from May 2018 to present. Coalition members are as follows:

Linda Anderson, *Office of the Attorney General*  
Amy Ayoub, *The Zen Speaker*  
Sharon Benson, *Office of the Attorney General*  
Victoria Blakeney, *Nevada Department of Education*  
Frank Cervantes, *Washoe County Department of Juvenile Services*  
Peter Craanen, *Federal Bureau of Investigation*  
Brigid Duffy, *Office of the Clark County District Attorney*  
Brian Fagan, *Federal Bureau of Investigation*  
Elynne Greene, *Victim Services, Las Vegas Metropolitan Police Department*  
Paula Hammack, *Clark County Department of Family Services*  
Amber Howell, *Washoe County Human Resources Agency*  
Lawrence Howell, *Silver Sage Academy / Rite of Passage*  
Derek Jones, *Reno Police Department*  
Alexis Kennedy, Ph.D., *University of Nevada Las Vegas*  
Alice LeDesma, *Washoe County Human Services Agency*  
Katherine Malzahn-Bass, *Court Improvement Program*  
Jeff Martin, *Office of the Washoe County District Attorney*

John "Jack" Martin, *Clark County Department of Juvenile Justice Services*  
John Munoz, *Nevada Division of Child and Family Services*  
Nicole O'Banion, *Domestic Violence Ombudsman, Office of the Attorney General*  
Reesha Powell, *Nevada Division of Child and Family Services*  
Amber Reid, *Nevada Department of Education*  
Arlene Rivera, *Domestic Violence Ombudsman, Office of the Attorney General*  
Susan Roske, *Sojourn Foundation*  
Paula Smith, *Washoe Tribe of Nevada*  
Kathleen Teipner, *Planned Parenthood Mar Monte*  
Gianna Verness, *Office of the Washoe County Public Defender*  
Hon. William Voy, *Clark County District Court A*  
Hon. Egan Walker, *Washoe County Courts Dept. 2*  
Janice Wolf, *Legal Aid of Southern Nevada*  
Jim Wright, *Nevada Department of Public Safety*  
Kim Yaeger, *Nevada Trucking Association*  
Hon. N. Tod Young, *Douglas County Courts Dept. 1*

### Coalition Meetings

The Coalition is required to meet quarterly, at minimum. During this 2018 reporting period, the Coalition met on February 16 in Las Vegas, June 21 via webinar, July 26 via webinar, and will meet on October 17 in Las Vegas.

### Coalition Subcommittees

The working subcommittees, their charters and work plans were approved by the Coalition in conformance with the Executive Order. An additional subcommittee to address potential legislative proposals, the Legal Subcommittee, was formed in February of 2018. Each subcommittee is led by two co-chairs (one from Northern Nevada and one from Southern Nevada) and the intent is that each subcommittee's co-chairs, along with its membership, reflect multidisciplinary and geographic diversity. The subcommittees and their objectives are listed below. The members are listed in Appendix B.

Subcommittees typically met on a monthly basis, but are no longer meeting as they completed their work plans. Periodically, conference calls and webinars are held for subcommittee co-chairs to ensure coordination across subcommittees. Two webinar meetings for co-chairs were held on June 4 and June 5, 2018, and a video-conference meeting for co-chairs was held on September 26, 2018.

### **Prevention Subcommittee**

The focus of the Prevention Subcommittee was to expand CSEC awareness and prevention efforts.

### **Engagement, Identification and Assessment (Engagement) Subcommittee**

The purpose of the Engagement Subcommittee was to identify uniform ways to engage and assess CSEC victims, i.e. to identify methods to engage with and assess victims or suspected victims of commercial sexual exploitation in a standardized, culturally-appropriate, trauma-informed manner that improves the short- and long-term health, safety and well-being of child victims.

### **Care Coordination Subcommittee**

The Care Coordination Subcommittee identified existing and needed CSEC services, with the intent to increase service capacity. Its specific objectives were to:

- Recommend a holistic array of services that meet the needs of CSEC victims/survivors.
- Increase capacity to provide safety and services for CSEC victims/survivors, and their families.

### **Training Subcommittee**

The objective of the Training Subcommittee was to ensure all stakeholders have the knowledge and skills to meet the needs of youth who are victims of sex trafficking, and understand how a unified response benefits them.

### **Data Collection, Analysis and Sharing (Data) Subcommittee**

This Subcommittee's task was to develop a plan for collecting statewide CSEC data, including the reporting requirements of PL 113-83. The specific objectives were:

- Develop and implement a plan for collecting statewide data and/or a comprehensive statewide CSEC database.
- Support the reporting requirements for PL 113-83.
- Identify methods in which data can be collected, analyzed, stored and shared that allow for continuous quality improvement of services and supports to victims, while demonstrating prevalence and other key indicators related to commercial sexual exploitation of children.

### **Legal Subcommittee**

A legal subcommittee was formed in December 2017 to identify and provide recommendations regarding statutory or regulatory issues that arise in the development and implementation of CSEC services.

## **Administrative & Technical Support**

As delineated in the Executive Order, the Co-Chair, as Administrator of DCFS, is responsible for coordinating administrative support for the Coalition. Toward this end, DCFS engaged the services of the Nevada Public Health Foundation and Sierra Mountain Behavior Consulting to provide coordination and technical assistance to the Coalition and its subcommittees.

## WORK PLAN OF THE COALITION

The Coalition approved a work plan at its January 2017 meeting that delineated the actions the Coalition and its subcommittees would take to meet the mandates outlined in the Executive Order. These actions, along with the steps to achieve them, are described below. The subcommittees' work plans supported the actions and steps in the Coalition's Work Plan.

A blue check ✓ indicates that the step has been completed.

### Action 1

#### **ACTION 1: Build the capacity of the Coalition to effectively address the needs of commercially sexually exploited child victims/survivors statewide and across multiple systems.**

The Coalition's first action focuses on strengthening its functioning to enable it to effectively and efficiently meet the mandates laid out by the Executive Order: Build the capacity of the Coalition to Prevent the Commercial Sexual Exploitation of Children to effectively address the needs of commercially sexually exploited child victims/survivors statewide and across multiple systems.

The steps to achieve this outcome, and their current statuses are described below.

##### **1A. Select a decision-making model.** ✓

The completion of this step was reported in the Coalition's 2017 Annual Report; see that report for additional information.

##### **1B. Approve procedural bylaws.** ✓

The completion of this step was reported in the Coalition's 2017 Annual Report; see that report for additional information.

##### **1C. Identify and engage at-risk youth, commercially sexually exploited child victims/survivors and adult survivors as consultants.** ✓

It is the intent of the Coalition that its work be survivor- and youth-informed. This applies at both the Coalition and subcommittee levels.

A survivor was appointed to the Coalition. Other survivors attend Coalition meetings and are subcommittee members. In addition, a group of survivors provided feedback and input on practices and resources produced by the Coalition and its subcommittees, and the Prevention Subcommittee enlisted the input of a Youth-Advisory Group through STARS CDC when reviewing prevention materials for youth.

##### **1D. Add members to increase the ethnic, racial and sexual diversity of the Coalition and its subcommittees. (Ongoing)**

The Coalition desires that its membership and that of its subcommittees reflect the diversity of Nevada's population and that the work be based on the input of diverse constituencies. When membership did not include needed representation, input was sought from guest participants and subject matter experts. Also, a group of ethnically and racially diverse survivors provided input on recommended practices and resources produced by the Coalition and its subcommittees.

##### **1E. Approve guiding principles for the work of the Coalition and partner agencies.** ✓

The completion of this step was reported in the Coalition's 2017 Annual Report; see that report for additional information.

## Action 2

**ACTION 2: Improve capacity to identify commercially sexually exploited child victims/survivors and improve safety and services for them and their families by developing a model coordinated response protocol that is grounded in best practice and can be adapted to regional needs.**

The Governor's Executive Order calls for a coordinated response to improve Nevada's capacity to identify and serve commercially sexually exploited children. To meet this mandate, the Coalition identified a second action: Improve capacity to identify commercially sexually exploited child victims/survivors and improve safety and services for them and their families by developing a model coordinated response protocol (Model Protocol) that is grounded in best practice and can be adapted to regional needs.

A model coordinated response protocol provides a guiding standard for timely, responsive and effective services. To meet this intent, it is to be grounded in promising practices; aid in identifying CSEC and those at risk of CSEC, treating them as crime victims rather than criminals; and link CSEC to needed services. The following steps lead to the accomplishment of this action.

### **2A. Review model coordinated response protocols developed by other jurisdictions.** ✓

The completion of this step was reported in the Coalition's 2017 Annual Report; see that report for additional information.

### **2B. Create and adopt a statewide Model Coordinated Response Protocol for Nevada.** *(In process)*

Subcommittees continued to act on their work plans in 2018 and presented recommendations to the Coalition for adoption in the Model Protocol (e.g. screening tools and assessment protocols, training curricula and data collection strategies), with several elements approved at the quarterly meetings held in 2018. The remaining elements of the subcommittees' work plans will be reviewed for approval and adoption at the October 17, 2018 CSEC Coalition meeting. Once these elements are approved, the Model Protocol will be finalized.

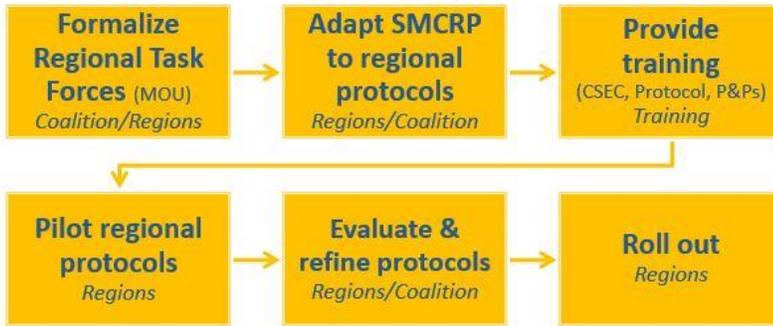
### **2C. Identify or develop regional task forces to adapt and implement the Nevada Protocol.**

*(In process)*

The Coalition will address the creation of regional CSEC task forces at its October 17, 2018 meeting. Regional task forces will be identified or created, taking into consideration the recommendations of regional partners and existing regional task forces (e.g. Southern Nevada Human Trafficking Task Force, and the informal Washoe County CSEC Task Force). Subcommittee members may transition to participate in these task forces. Memoranda of Understanding will be created to identify partners, their responsibilities and service delivery processes.

### **2D. Adapt the statewide protocol, creating regional protocols, to meet each community's needs.**

Once identified per 2C above, these regional CSEC task forces will adapt and oversee implementation the approved Model Protocol, in consultation with the Coalition to ensure the intent of the Model Protocol is met and needed resources are available. This process is outlined below and in Figure 1.



- Adapt the approved statewide Model Protocol to local needs.
- Provide training for partner agencies regarding CSEC, the regional Protocol and related policies and procedures.
- Pilot the regional protocols.
- Evaluate the implementation of the pilot and refine regional protocols.
- Implement the regional protocols across the region.
- Continue to review the implementation and make changes, as needed.

**2E. Where applicable, coordinate with related Nevada initiatives. (Ongoing)**

It is the Coalition’s desire to partner and/or coordinate with other initiatives to mutually enhance efforts and to eliminate duplication of efforts. The Coalition has a standing agenda item that addresses coordination with other initiatives. The Coalition is also currently coordinating with the following initiatives:

The **Building Bridges Counter Trafficking Initiative** is hosting a series of four events with the support of Caesars Entertainment, ImpactNV, the City of Las Vegas and ARMAN to recognize the great work already being done to address sex trafficking in the Las Vegas community and to start to imagine the ideal community framework needed to address this regional crisis. The first event focused on the nonprofit and academic sectors and was attended by seventy people, with CSEC Coalition and Subcommittee members in attendance. The second and third events will focus on the public and private sectors. The series will culminate in a fourth convening where all previous participants will come back together to discuss next steps.

The **Clark County Department of Family Services** hosted a four-day training for staff and community and CSEC partners, including CSEC subcommittee members. The training was provided by Girls Educational and Mentoring Services (GEMS). Participants received skills and knowledge immediately applicable to their role as a CSEC and domestic trafficker responder and service provider.

Select Coalition and subcommittee members participated in the three-year assessment for the **Children’s Justice Act (CJA) Task Force**. This resulted in the CJA recommending and approving a goal to support the implementation of the Model Protocol through training and support of regional task forces and multidisciplinary teams.

Members of the **Southern Nevada Human Trafficking Task Force (SNHTTF)** participate on the Coalition and its subcommittees, and representatives from the SNHTTF and Coalition have met to encourage effective coordination, including the sharing of training opportunities, CSEC data and service provider standards. The SNHTTF is a recipient of the 2016 Enhanced Collaborative Model Human Trafficking Task Force Grant. The three-year grant supports collaboration and partnerships to protect victims, prosecute offenders and prevent all forms of human trafficking through a coordinated response. The **Washoe County CSEC Task Force** continues to meet to provide a similar coordinating function in Northern Nevada.

DCFS was the recipient of a federal grant for the **System of Care (SOC) Expansion and Sustainability Project**. The purpose of the Project is to improve mental health outcomes for children and youth (birth to 21 years of age) with serious emotional disturbances and their families. Systems of Care is an evidence-based framework that has been implemented across the nation in response to the need to address access and quality of care for children and youth with behavioral health needs. The Care Coordination, Engagement, and Data Subcommittees include representatives from the SOC grant project; as Subcommittee members, they participated in the development of screening tools, a service array and data-tracking for CSEC victims.

The Coalition is dependent upon and benefits from **UNLV's Center for Crime and Justice Policy's** annual publication, *CSEC Fast Facts*, which contains demographic data, prepared by Dr. Alexis Kennedy, on commercially sexually exploited children who come before the Clark County Family Court, Juvenile Division, Specialty Diversion Court.

The **Nevada Statistical Analysis Center (SAC)**, which is housed in the Nevada System for Higher Education, has partnered with the Coalition's Data Subcommittee to develop a recommendation that the SAC be the repository for statewide CSEC data. In this role, they will securely store and aggregate data submitted by various entities, and analyze and summarize their findings in annual statewide reports. This recommendation will go before the Coalition at its October 17, 2018 meeting.

### Action 3

**ACTION 3: Develop a comprehensive statewide strategic plan that addresses the provision of coordinated services for commercially sexually exploited child victims/survivors, and includes recommendations on how to address the sex trafficking provisions of PL 113-183.**

A primary directive of the Executive Order is identified as the third action of the Coalition's Work Plan: Develop a comprehensive statewide strategic plan that addresses the provision of coordinated services for commercially sexually exploited child victims/survivors, and includes recommendations on how to address the Sex Trafficking Provisions of PL 113-183 (see below). The specific areas of guidance in the Executive Order related to this directive are identified as steps. These steps provide the foundation for the statewide strategic plan. The strategic plan outline, containing goals and objectives for the strategic plan, was approved by the Coalition in February of 2018 and the final approved version will be completed by December 31, 2018.

**3A. Align efforts by promoting strategic and coordinated services for victims at state, county, local and tribal levels. (Ongoing)**

This step is addressed by Action 2. The statewide Model Protocol, the identification or creation of regional task forces, and adapted regional protocols which incorporate multidisciplinary teams will provide a pathway for coordinated service delivery processes.

**3B. Improve understanding by expanding and coordinating child sex trafficking-related research, data and evaluations to support evidence-based victim services. (In process)**

The Data Subcommittee developed data elements and an accompanying code book as part of their data collection and reporting plan for CSEC. It also includes a recommendation for collecting and analyzing statewide data through the SAC, as mentioned above. The CSEC data-tracking plan will be presented for approval at the October 17, 2018 of the Coalition.

This Subcommittee also partnered with the Training and Care Coordination Subcommittees to develop tools to evaluate whether trainings are effective in meeting objectives and services are congruent with the standards set for CSEC service providers in the Model Protocol.

**3C. Expand access to services by providing outreach, training and technical assistance to increase victim identification and expand the availability of services. (*In process*)**

**CSEC TRAINING**

The Coalition's Training Subcommittee identified stakeholders who would benefit from CSEC training, minimum training recommendations for various disciplines, CSEC 101 learning competencies, agency considerations for implementing a training program, and qualifications for trainers. These recommendations will be presented to the Coalition for approval at its October 17, 2018 meeting.

**CSEC PREVENTION INTERVENTIONS**

The Coalition's Prevention Subcommittee compiled a list of organizations or individuals involved in prevention efforts in Nevada through a survey conducted in February of 2017 through Spring of 2018. It also developed the CSEC Prevention Resource Guide which provides a description of a public health approach to CSEC prevention, along with strategies and resources that can be implemented by individuals and organizations across Nevada. The Guide will be available December 31, 2018.

**CSEC SCREENING AND ASSESSMENT**

The Engagement Subcommittee recommended a standardized screening tool, agency considerations when developing and implementing a screening policy, and the assessment process for identifying holistic needs. The Engagement and Care Coordination Subcommittees worked in tandem to develop CSEC safety assessment and planning resources to be included in the Model Protocol. This was a result of input from both custodial agencies and non-custodial agencies to accommodate their differing needs. These will be taken to the Coalition for approval at its October 17, 2018 meeting.

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**REQUIREMENTS OF P.L. 113-183**

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The Preventing Sex Trafficking and Strengthening Families Act (P.L. 113-183), signed into law on September 29, 2014, requires child welfare agencies to address sex trafficking of the population they serve. Specific requirements for Title IV-E agencies include:

- Consulting with other agencies that have experience with at-risk youth (documentation of consultation is required by September 29, 2015).
- Developing policies, procedures, and training to identify, document, and determine appropriate services for children and youth who are sex trafficking victims or at risk of becoming victims.
- Reporting identified trafficking victims to law enforcement.
- Developing protocols to locate and provide services to children who run away from foster care.
- Determining the factors that lead to a child's absence from foster care, addressing those factors in subsequent placements, and determining the child's experiences while absent from care.
- Developing and implementing protocols to report information on missing or abducted children to law enforcement.

Capacity Building Center for States. (2015). *Collaborating with Youth-Serving Agencies to Respond to and Prevent Sex Trafficking of Youth*. Retrieved from: <https://capacity.childwelfare.gov/states/focus-areas/preventing-sex-trafficking>.

## CSEC SERVICE ARRAY

This Care Coordination Subcommittee compiled a list of CSEC services through a survey conducted in 2017. The results of the survey were captured in a document entitled, Summary of Recommendations to Address Services and Gaps in CSEC-Related Services in Nevada. The findings served as a basis for identifying priorities for service development to support a holistic array of services for CSEC. Additionally, the Subcommittee identified standards for CSEC service providers. As mentioned above, they also partnered with the Engagement Subcommittee to develop the CSEC safety planning process.

## CSEC LEGISLATION

The Legal Subcommittee drafted language for the creation of a new statute, NRS 432C, to meet the requirements of PL 114-22 Justice for Victims of Trafficking Act of 2015. The new statute outlines a pathway for identifying and serving CSEC. The Subcommittee presented a draft to the Interim Legislative Subcommittee on Child Welfare and Juvenile Justice who will sponsor the bill draft for the 2019 Legislative Session.

### **3D. Improve outcomes by promoting effective, culturally-appropriate, trauma-informed services that improve the short- and long-term health, safety and well-being of child victims. *(In Process)***

The Model Protocol provides a guiding standard for timely, responsive and effective services. It includes elements of an effective approach, a structure for implementing the Model Protocol and a process for comprehensive service delivery. The final elements of the Model Protocol will be presented to the Coalition for approval at its October 17, 2018 meeting.

### **3E. Develop public awareness campaigns to better inform communities across Nevada about the commercial sexual exploitation of children. *(In process)***

The Prevention Subcommittee developed the CSEC Prevention Resource Guide. The Prevention Guide is grounded in a public health approach and provides primary and secondary prevention strategies and resources in the form of toolkits to increase public awareness, educate communities, churches, parents and youth, and decrease demand for the sexual exploitation of children. The Guide can be used by organizations or individuals across Nevada. It also identifies organizations currently involved in prevention efforts in Nevada. As indicated above, the Guide will be available December 31, 2018.

### **3F. Where applicable, coordinate with related Nevada initiatives. *(Ongoing)***

See 2E above.

## Action 4

### **ACTION 4: Develop an annual report about the work of the Coalition by October 1 of each year.**

The Governor's Executive Order calls for ongoing reports of the progress of the Coalition be provided to the Governor, Chief Justice of the Supreme Court and Attorney General, which leads to the Coalition's fourth action: Develop an annual report of the Coalition's work by October 1 of each year.

### **4A. Develop annual reports of the Coalition's activities per Executive Order. ✓**

This report meets the annual reporting requirements for 2018.

## NEXT STEPS AND RECOMMENDATIONS

The Coalition will be reviewing Nevada's CSEC Strategic Plan for approval at its October 17, 2018 meeting. It will include a plan to distribute and implement the statewide Model Protocol and the Prevention Resource Guide.

By the end of 2018, the Coalition will have met the intent of Executive Order 2016-14 through completion of the CSEC Strategic Plan. It is recommended that the Executive Order establishing the Coalition be revised to support implementation of the Strategic Plan, with fewer members and more flexibility. The tasks of the CSEC Coalition going forward would be to oversee implementation of the goals and objectives of the Strategic Plan with a special emphasis on:

- Increasing coordination and collaboration in identifying and serving CSEC victims/survivors through guidance to and support of regional CSEC task forces as they adapt and implement the Model Protocol.
- Advocating for the development of needed services for CSEC and their families, and expanding access to services.
- Improving outcomes for CSEC through increased expertise and data-driven services, including strengthening data collection and data sharing through use of a central repository.
- Advocating for and promoting CSEC prevention and public awareness through distribution of the Prevention Guide.
- Sustaining the effort to coordinate and improve services for CSEC.

## APPENDICES

### Appendix A: Acronyms

ARMAN	Asylee Refugee Migrant Assistance Network
CC	Clark County
CJA	Children's Justice Act
CSEC	Commercial Sexual Exploitation of Children/Commercially Sexually Exploited Child/Children
DCFS	Nevada Division of Child and Family Services
DHHS	Department of Health and Human Services
FBI	Federal Bureau of Investigation
IMS	Information Management Services
LVMPD	Las Vegas Metropolitan Police Department
MDT	Multidisciplinary Team
NV	Nevada
PL 113-183	Public Law 113-183
SMBC	Sierra Mountain Behavior Consulting
SNHTTF	Southern Nevada Human Trafficking Task Force
SAC	Statistical Analysis Center
SOC	System of Care
UNLV	University of Nevada at Las Vegas
UNR	University of Nevada at Reno
WWSA	Washoe County Human Services Agency

## Appendix B: Subcommittees

### Executive Committee

#### Chair

Hon. Nancy Saitta, Supreme Court Justice (Ret.)

#### Co-Chair

Ross Armstrong, Administrator, DCFS (May 2018 – to present)

Kelly Wooldridge, Administrator, DCFS (October 2017 – April 2018)

Linda Anderson, Attorney General's Office  
Frank Cervantes, Washoe County Juvenile Justice  
Paula Hammack, Clark County Family Services  
Amber Howell, WCHSA  
John 'Jack' Martin, Clark County Juvenile Justice  
Reesha Powell, DCFS  
Kathleen Teipner, Planned Parenthood Mar Monte

### Prevention Subcommittee

#### Co-Chairs

Mari Parlade, Clark County Family Services

Jen Robinson, Awaken

#### Coalition Members

Amber Reid, Nevada Dept. of Education  
Paula Smith, Washoe Tribe Juvenile Probation  
Kim Yaeger, Nevada Trucking Association

Brian Adams, Clark County School District  
Pastor Mike Bartel, Free International  
Shauna Brennan, Brennan Legal Counsel Group  
Dr. Ed Cotton, Cotton Patch  
Chaplain Tamia Dow, Chaplaincy Nevada  
Daniele Dreitzer, Las Vegas Rape Crisis Center  
Elena Espinoza, Nevada DHHS  
Pastor Aaron Hansel, Be a Voice

Chelsea Huntsman, Big Brothers Big Sisters of Southern Nevada  
Hayley Jarolimek, DCFS  
Sanaa Khan, Clark County Family Services  
Adia Lancaster, New Hope International  
Pastor Kay Landwehr, House of the Rising Sun  
Molly Latham, Big Brothers Big Sisters  
Jean-Baptiste Lenore, Nevada Partnership for Homeless Youth  
Chaplain Barry Mainardi, Chaplaincy Nevada  
Pastor Shantelle Renay Morales-Yanez, Women of Power International  
Joe Rajchel, Clark County Family Services  
Sgt. Braden Schrag, LVMPD  
James Sweetin, Clark County DA's Office  
Lena Walther, Awareness is Prevention  
Charlotte Watkins, Montevista Hospital  
Natasha Webster, Clark County Family Services

### Engagement Subcommittee

#### Co-Chairs

Shannon McCoy, WCHSA

Dr. Halleh Seddighzadeh, ARMAN

#### Coalition Members

Brigid Duffy, Clark County DA's Office  
Jeff Martin, Washoe County DA's Office  
Janice Wolf, Legal Aid of Southern Nevada

Josephine Bonomo, Clark County Juvenile Justice  
Angelica Cronin, Washoe County Juvenile Justice

Rebekah Graham, Rite of Passage  
Hayley Jarolimek, DCFS  
Keeli Killian, Washoe County School District  
Sanaa Khan, Clark County Family Services  
Dr. Lisa Linning, Clark County Family Services  
Mari Parlade, Clark County Family Services  
Joe Pritchard, DCFS  
Kathryn Siemon-Martin, DCFS  
Gwynneth Smith, Clark County DA's Office  
Natasha Webster, Clark County Family Services

**Care Coordination Subcommittee**

*Co-Chairs*

Elynn Greene, Victim Services, LVMPD  
Melissa Holland, Awaken

*Coalition Members*

Elynn Greene, Victim Services, LVMPD  
Lawrence Howell, Rite of Passage

Josephine Bonomo, Clark County Juvenile Justice  
Katie Brubaker, DCFS  
Daniele Dreitzer, Las Vegas Rape Crisis Center

Brittany Hopballe, Salvation Army  
Laurie Jackson, DCFS  
Sanaa Khan, Clark County Family Services  
Dr. Lisa Linning, Clark County Family Services  
Mari Parlade, Clark County Family Services  
Dorothy Pomin, DCFS  
Katie Roe Ryan, Dignity Health, St. Rose Dominican  
Kathryn Siemon-Martin, DCFS  
Cindy Smith, NV DHHS  
Natasha Webster, Clark County Family Services

**Training Subcommittee**

*Co-Chairs*

Jan Fragale, DCFS  
Abigail Frierson, Clark County Family Services

*Coalition Members*

Brigid Duffy, Clark County DA's Office  
Nicole O'Banion, Attorney General's Office  
Kim Yaeger, Nevada Trucking Association

Matt Gyger, UNLV Nevada Training Partnership  
Kasia Klaus, Awaken

Chaplain Barry Mainardi, Chaplaincy Nevada  
Jennifer Massie, UNR Nevada Training Partnership  
Kellee Nash, DCFS  
Traci Nellis, Clark County Family Services  
Mari Parlade, Clark County Family Services  
Sgt. Charles Peck, LVMPD  
Lori Plater, Washoe County DA's Office  
Charlotte Watkins, Montevista Hospital

**Data Subcommittee**

*Co-Chairs*

Dr. Megan Freeman, DCFS  
Dr. M. Alexis Kennedy, UNLV

*Coalition Members*

Dr. M. Alexis Kennedy, UNLV

Jason Benshoof, DCFS IMs  
Leslie Bittleston, DCFS Juvenile Justice

Shannon Foster, DCFS  
Julie McNamara-Dahl, Awaken  
Kimberly Mull, Network Against Domestic Violence  
Mari Parlade, Clark County Family Services  
Andrea Rivers, NV Public & Behavioral Health  
Sabrina Sweet, Washoe Cty 2<sup>nd</sup> Judicial District Ct.  
Melanie Taylor, UNR  
Cheryl Texeira, DCFS IMS  
Eduardo Villanueva, WCHSA  
Ebony Washington, Clark County Family Service

**Legal Subcommittee**

*Chair*

Linda Anderson, Attorney General's Office

*Coalition Members*

Sharon Benson, Attorney General's Office  
Brigid Duffy, CC DA  
Judge William Voy, CC District Court  
Janice Wolf, Legal Aid of Southern Nevada  
Leslie Bittleston, DCFS Juvenile Justice

Hayley Jarolimek, DCFS  
Abigail Frierson, CC DA  
Melissa Holland, Awaken  
Dr. Lisa Linning, Clark County Family Services  
Jeff Martin, Washoe County DA's Office  
Kimberly Mull, Network Against Domestic Violence  
Mari Parlade, Clark County Family Services  
Katie Ryan, Dignity Health